

# STATE OF WASHINGTON DEPARTMENT OF ECOLOGY

PO Box 47775 • Olympia, Washington 98504-7775 • (360) 407-6300

August 20, 2013

Woodland Public School District No. 404 ATTN: Mr. Michael Green 800 Third Street Woodland, WA 98674

RE:

Water Quality Certification Order No. 10070 for Corps Public Notice No. NWS-2008-0775, to fill wetlands for the new Woodland High School, Woodland, Cowlitz County, Washington

Dear Mr. Green:

On July 23, 2012, the Woodland Public School District No. 404 submitted a Joint Aquatic Resource Permit Application (JARPA) to the Department of Ecology (Ecology) for a Section 401 Water Quality Certification (401 Certification) under the federal Clean Water Act to construct a new high school in Woodland, Cowlitz County, Washington.

The Woodland Public School District No. 404 is proposing to place fill in 3.98 acres of wetlands and ditches to construct a new high school, stadium, athletic fields, parking areas and associated roadways, and utility infrastructure to meet the community population needs for a larger high school.

The proposed project will impact: 3.96 acres of Category III and IV depressional wetlands, 0.04 acres of jurisdictional ditches, and 0.63 acres of wetland buffers. Mitigation to compensate for the wetland impacts will be occur through the purchase of 4.11 credits at the Columbia River Wetland Mitigation Bank (CRWMB) in Vancouver, Washington.

On behalf of the State of Washington, Ecology certifies that the work described in the original JARPA and the public notice complies with applicable provisions of Sections 301, 302, 303, 306 and 307 of the Clean Water Act, as amended and applicable state laws. This certification is subject to the conditions contained in the enclosed Order.

If you have any questions, please contact Lori Ochoa at (360) 407-6926. The enclosed Order may be appealed by following the procedures described in the Order.

Sincerely

Perry J Lund

Shorelands and Environmental Assistance Program

Southwest Regional Office

Enclosure

By Certified Mail 7011 3500 0003 5810 5861

cc: Peter Olmstead, Corps of Engineers, VFO

Ron Melin, Cowlitz County

Michele McGraw, Ecological Land Services



ECY RE FEDPERMITS e-cc:

Loree' Randall – Ecology/HQ, SEA Lori Ochoa – Ecology/SWRO, SEA Rebecca Schroeder – Ecology/SWRO, SEA Deborah Cornett – Ecology/SWRO, WQ

IN THE MATTER OF GRANTING A	)	ORDER No. 10070
WATER QUALITY CERTIFICATION	)	Corps Reference No. NWS-2008-0775
TO	)	To construct the new Woodland High School;
Woodland Public School District No. 404	. )	Wetlands, Cowlitz County, Washington
ATTN: Mr. Michael Green	. )	
in accordance with 33 U.S.C. 1341 (FWPCA	)	
§ 401), RCW 90.48.120, RCW 90.48.260 and	)	
Chapter 173-201A WAC	)	
TO: Woodland Public School District No. 4	404	
ATTN: Mr. Michael Green		
800 Third Street		

On July 23, 2012, Woodland Public School District No. 404 submitted a Joint Aquatic Resource Permit Application (JARPA) to the Department of Ecology (Ecology) requesting a Section 401 Water Quality Certification. A joint public notice regarding the request was distributed by the U.S. Army Corps of Engineers (Corps) for the above-referenced project pursuant to the provisions of Chapter 173-225 WAC on September 24, 2012.

Woodland Public School District No. 404 is proposing to construct a new high school, stadium, athletic fields, parking areas and associated roadways, and utility infrastructure to meet the growing needs of the population of students within the district.

The proposed project will impact 3.96 acres of Category III and IV depressional wetlands, 0.04 acres of jurisdictional ditches, and 0.63 acres of wetland buffers. Mitigation to compensate for the wetland impacts will occur through the purchase of 4.1 credits at the Columbia River Wetland Mitigation Bank (CRWMB) in Vancouver, Washington.

The new Woodland High School is located at the northwest corner of the intersection of Dike Access Road and Robinson Road, Woodland, Cowlitz County, Washington 98674; Section 11; Township 5 North; Range 1 West; WRIA 27, Lewis Watershed.

#### **AUTHORITIES:**

Woodland, WA 98674

In exercising authority under 33 U.S.C. § 1341, RCW 90.48.120, and RCW 90.48.260, Ecology has examined this application pursuant to the following:

- 1. Conformance with applicable water quality-based, technology-based, and toxic or pretreatment effluent limitations as provided under 33 U.S.C. §1311, 1312, 1313, 1316, and 1317 (FWPCA § 301, 302, 303, 306, and 307);
- 2. Conformance with the state water quality standards contained in Chapter 173-201A WAC and authorized by 33 U.S.C. §1313 and by Chapter 90.48 RCW, and with other applicable state laws; and,
- 3. Conformance with the provision of using all known, available, and reasonable methods to prevent and control pollution of state waters as required by RCW 90.48.010.

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# WATER QUALITY CERTIFICATION CONDITIONS:

Through issuance of this Order, Ecology certifies that it has reasonable assurance that the activity as proposed and conditioned will be conducted in a manner that will not violate applicable water quality standards and other appropriate requirements of state law. In view of the foregoing and in accordance with 33 U.S.C. §1341, RCW 90.48.120, RCW 90.48.260, Chapter 173-200 WAC, and Chapter 173-201A WAC, water quality certification is granted to the Applicant subject to the conditions within this Order.

Certification of this proposal does not authorize the Applicant to exceed applicable state water quality standards (Chapter 173-201A WAC), ground water standards (Chapter 173-200 WAC) or sediment quality standards (Chapter 173-204 WAC). Furthermore, nothing in this certification shall absolve the Applicant from liability for contamination and any subsequent cleanup of surface waters, ground waters, or sediments occurring as a result of project construction or operations.

#### A. General Conditions:

- 1. For purposes of this Order, the term "Applicant" shall mean Woodland Public School District No. 404 and its agents, assignees, and contractors.
- 2. For purposes of this Order, all submittals required by its conditions shall be sent to Ecology's Southwest Regional Office, Attn: Federal Permit Manager, SEA Program, P.O. Box 47775, Olympia, WA 98504-7775, or loch461@ecy.wa.gov. Any submittals shall reference Order No. 10070 and Corps No. NWS-2008-0775.
- 3. Work authorized by this Order is limited to the work described in the JARPA received by Ecology on July 23, 2012. The Applicant will be out of compliance with this Order and must reapply with an updated application if the information contained in the JARPA and Mitigation Plan is voided by subsequent changes to the project not authorized by this Order.
- 4. Within 30 days of receipt of an updated JARPA, Ecology will determine whether the revised project requires a new water quality certification and public notice or whether a modification to this Order is required.
- 5. This Order shall be rescinded if the U.S. Army Corps of Engineers does not issue a Section 404 permit.
- 6. Copies of this Order shall be kept on the job site and readily available for reference by Ecology personnel, the construction superintendent, construction managers and lead workers, and state and local government inspectors.
- 7. The Applicant shall provide access to the project site and all mitigation sites upon request by Ecology personnel for site inspections, monitoring, necessary data collection, and/or to ensure that conditions of this Order are being met.
- 8. Nothing in this Order waives Ecology's authority to issue additional orders if Ecology determines that further actions are necessary to implement the water quality laws of the state. Further, Ecology retains continuing jurisdiction to make modifications hereto

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- through supplemental order, if additional impacts due to project construction or operation are identified (e.g., violations of water quality standards, downstream erosion, etc.), or if additional conditions are necessary to further protect water quality.
- 9. The Applicant shall ensure that all appropriate project engineers and contractors at the project site have read and understand relevant conditions of this Order and all permits, approvals, and documents referenced in this Order. The Applicant shall provide Ecology a signed statement (see Attachment A for an example) from each project engineer and contractor that they have read and understand the conditions of this Order and the above-referenced permits, plans, documents, and approvals. These statements shall be provided to Ecology before construction begins at the project.
- 10. This Order does not authorize direct, indirect, permanent, or temporary impacts to waters of the state or related aquatic resources, except as specifically provided for in conditions of this Order.
- 11. Failure of any person or entity to comply with this Order may result in the issuance of civil penalties or other actions, whether administrative or judicial, to enforce the terms of this Order.

# B. Timing:

1. This Order is valid until all of the compliance requirements in this document have been met.

# C. Notification Requirements:

- 1. The Applicant shall provide written notification (FAX, e-mail, or mail) to Ecology's Southwest Regional Office Federal Permit Manager in accordance with condition A.2 above for the following activities:
  - a. At least ten (10) days prior to a pre-construction meeting
  - b. At least ten (10) days prior to the onset of any work on site
  - c. At least ten (10) days prior to the onset of in-water work, including wetlands
  - d. Immediately following a violation of the state water quality standards or any condition of this Order
  - e. Within fourteen (14) days after completion of project construction.

# D. Construction, Equipment Staging and Maintenance:

- 1. The project shall comply with the conditions of the National Pollutant Discharge Elimination System (NPDES) Construction Stormwater General Permit Number WAR-126937 issued for this project.
- 2. Construction stormwater, sediment, and erosion control best management practices (BMPs; e.g., filter fences, etc.) suitable to prevent exceedances of state water quality standards shall be in place before starting construction at the site.
- 3. Sediment and erosion control measures shall be inspected and maintained prior to and during project implementation.

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- 4. No petroleum products, fresh concrete, lime or concrete, chemicals, or other toxic or deleterious materials shall be allowed to enter waters of the state, including wetlands.
- 5. All construction debris shall be properly disposed of in a manner to prevent it from entering wetlands and/or wetland buffers.
- 6. All work within the project limits shall be clearly marked/staked prior to construction. Clearing limits, travel corridors, and stockpile sites shall be clearly marked. Sensitive areas and buffers that are to be protected from disturbance shall be marked so as to be clearly visible to equipment operators. All project staff shall be trained to recognize construction fencing or flagging that identifies sensitive area boundaries. Equipment shall enter and operate within the marked clearing limits corridors and stockpile areas.
- 7. Machinery and equipment used during construction shall be serviced, fueled, and maintained on uplands in a confined area in order to prevent contamination to waters of the state. Fueling areas will be provided with adequate spill containment.
- 8. Appropriate BMPs shall be implemented to minimize track-out during construction.
- 9. Staging area will be located a minimum of 50 feet and, where practical, 200 feet from waters of the state (including wetlands), unless authorized by Ecology.
- 10. Wash water containing oils, grease, or other hazardous materials resulting from wash down of equipment or working area shall be contained for proper disposal, and shall not be discharged into state waters or storm drains.
- 11. Clean Fill Criteria: The Applicant shall ensure that fill (soil) placed for the proposed project does not contain toxic materials in toxic amounts.

# E. Wetland Compensatory Mitigation Conditions:

- 1. The Applicant shall mitigate wetland impacts as described in the *Wetland Mitigation Plan for Woodland High School, Woodland, Washington* (hereafter called the "mitigation plan") prepared by Ecological Land Services, Inc., revised on August 5, 2013 or as further revised and approved by Ecology.
- 2. Prior to impacting wetlands, the Applicant shall submit to Ecology documentation from the bank sponsor verifying the purchase of 4.1 wetland mitigation bank credits (credits) from the CRWMB. This documentation must include the permit number, permit issuance date, impact acreage, the amount of credits required by the permit, and date of credit purchase.
- 3. The Applicant shall notify Ecology of any changes to the amount of wetland impacts, or revisions to the mitigation plan.
- 4. The Applicant shall complete the purchase of credits before the impacts to wetlands occur, or Ecology may require additional compensation to account for temporal loss of wetland functions.

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- 5. If the credits are not purchased within 13 months of the date of this Order, the Applicant shall inform Ecology, in writing, of the status of
  - a. The new Woodland High School project
  - b. When bank credits will be purchased

With the:

- c. Reason for the delay
- d. Expected date of completion.

The Applicant shall submit an updated written notification every 12 months thereafter until the new Woodland High School project is complete and the required credits are purchased.

# F. Emergency/Contingency Measures:

- 1. The Applicant shall develop and implement a Spill Prevention and Containment Plan for all aspects of this project.
- 2. The Applicant shall have adequate and appropriate spill response materials on hand to respond to emergency release of petroleum products or any other material into waters of the state.
- 3. Fuel hoses, oil drums, oil or fuel transfer valves and fittings, etc. shall be checked regularly for drips or leaks, and shall be maintained and stored properly to prevent spills into waters of the state.
- 4. Any work that is out of compliance with the provisions of this Order, or conditions causing distressed or dying fish, or any discharge of oil, fuel, or chemicals into state waters, including wetlands, or onto land with a potential for entry into state waters, is prohibited. If these occur, the Applicant or operator shall immediately take the following actions:
  - a. Cease operations that are causing the compliance problem.
  - b. Assess the cause of the water quality problem and take appropriate measures to correct the problem and/or prevent further environmental damage.
  - c. In the event of finding distressed or dying fish, the applicant shall collect fish specimens and water samples in the affected area within the first hour of the event. These samples shall be held in refrigeration or on ice until the applicant is instructed by Ecology on what to do with them. Ecology may require analyses of these samples before allowing the work to resume.
  - d. In the event of a discharge of oil, fuel, or chemicals into state waters, or onto land with a potential for entry into state waters, containment and cleanup efforts shall begin immediately and be completed as soon as possible, taking precedence over normal work. Cleanup shall include proper disposal of any spilled material and used cleanup materials.
  - e. <u>Notify Ecology of the failure to comply.</u> All oil spills shall be reported immediately to Ecology's 24-Hour Spill Response Team at 1-800-258-5990, **and** within 24 hours

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- f. of spills or other events to Ecology's Southwest Federal Project Coordinator at (360) 407-6926 or (360) 407-6300.
- g. Submit a detailed written report to Ecology's Federal Permit Manager within five (5) days that describes the nature of the event, corrective action taken and/or planned, steps to be taken to prevent a recurrence, results of any samples taken, and any other pertinent information.

Compliance with this condition does not relieve the Applicant from responsibility to maintain continuous compliance with the terms and conditions of this Order or the resulting liability from failure to comply.

#### YOUR RIGHT TO APPEAL

You have a right to appeal this Order to the Pollution Control Hearing Board (PCHB) within 30 days of the date of receipt of this Order. The appeal process is governed by Chapter 43.21B RCW and Chapter 371-08 WAC. "Date of receipt" is defined in RCW 43.21B.001(2).

To appeal you must do the following within 30 days of the date of receipt of this Order:

- File your appeal and a copy of this Order with the PCHB (see addresses below). Filing means actual receipt by the PCHB during regular business hours.
- Serve a copy of your appeal and this Order on Ecology in paper form, by mail or in person. (See addresses below.) E-mail is not accepted.

You must also comply with other applicable requirements in Chapter 43.21B RCW and Chapter 371-08 WAC.

#### ADDRESS AND LOCATION INFORMATION

Street Addresses	Mailing Addresses
Department of Ecology Attn: Appeals Processing Desk 300 Desmond Drive SE Lacey, WA 98503	Department of Ecology Attn: Appeals Processing Desk PO Box 47608 Olympia, WA 98504-7608
Pollution Control Hearings Board 1111 Israel Rd SW Suite 301 Tumwater, WA 98501	Pollution Control Hearings Board PO Box 40903 Olympia, WA 98504-0903

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# **CONTACT INFORMATION**

Please direct all questions about this Order to:

Lori Ochoa Department of Ecology Southwest Regional Office P.O. Box 47775 Olympia, WA 98504-7775 loch461@ecy.wa.gov

## **MORE INFORMATION**

- Pollution Control Hearings Board Website www.eho.wa.gov/Boards PCHB.aspx
- Chapter 43.21B RCW Environmental and Land Use Hearings Office Pollution Control Hearings Board

http://apps.leg.wa.gov/RCW/default.aspx?cite=43.21B

- Chapter 371-08 WAC Practice And Procedure http://apps.leg.wa.gov/WAC/default.aspx?cite=371-08
- Chapter 34.05 RCW Administrative Procedure Act http://apps.leg.wa.gov/RCW/default.aspx?cite=34.05
- Chapter 90.48 RCW Water Pollution Control http://apps.leg.wa.gov/RCW/default.aspx?cite=90.48
- Chapter 173-200 WAC Water Quality Standards for Ground Waters of the State of Washington

http://www.ecy.wa.gov/biblio/wac173200.html

• Chapter 173-201A WAC Water Quality Standards for Surface Waters of the State of Washington

http://www.ecy.wa.gov/biblio/wac173201A.html

**SIGNATURE** 

Perry J Lund, Unit Manager

Shorelands and Environmental Assistance Program

Southwest Regional Office

Department of Ecology

8/20/2013

Date

# Attachment A Statement of Understanding Water Quality Certification Conditions

New Woodland High School Woodland Public School District No. 404 Water Quality Certification Order No. **10070** and Corps Reference No. **NWS-2008-0775** 

Woodland Public School District No. 404 Woodland High School located at the north and Robinson Road, Woodland, Cowlitz Cand understand the relevant conditions of	at I will be involved as an agent or contractor for in the site preparation and/or construction of the new hwest corner of the intersection of Dike Access Road County, Washington. I further state that I have read Washington Department of Ecology Water Quality licable permits and approvals referenced therein which ch I am responsible.
Signature	 Date
Title	Phone
Company	_